

# SIS Policy & Implementation

## Performance Planning & Programming (before it was cool)

*presented by*  
Carl Mikyska, Florida MPO Advisory Council

October 25, 2017





- **SIS established in 2003**

- Enhance Florida’s economic competitiveness
- Focus resources on facilities most critical for statewide and interregional travel
- Initial SIS designation criteria

- **SIS facilities**

- Two system components: SIS facilities, Emerging SIS facilities
- Types of facilities: hubs, corridors, connectors
- Comprise state’s largest and most strategic air, space, water, rail, transit and highway facilities
- Primary means for moving people and freight

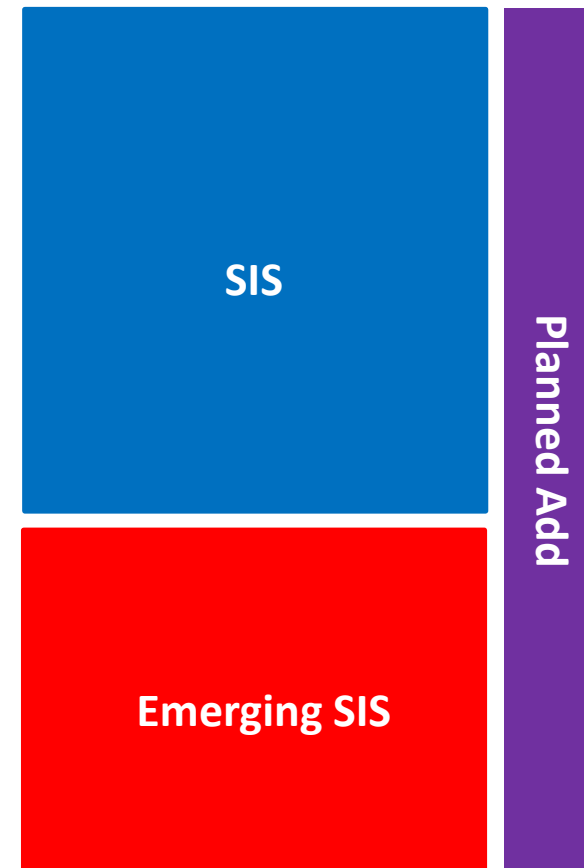


- 2000 – Initial call for development of the SIS
- 2002 – 41-member Steering Committee defines policy framework
- 2003 – Governor and Legislature establish the SIS and authorize designation of initial facilities as proposed
- 2004 – Governor and Legislature enact framework for funding future SIS improvements; first projects funded
- 2005 – Governor and Legislature provide recurring funding for SIS projects; first SIS Strategic Plan adopted
- 2010 – SIS Strategic Plan updated
- 2016 – SIS Policy Plan updated



- Help meet growing demand for moving people and freight
- Link Florida's economic regions
- Enhance Florida's competitiveness as a global trade hub
- Make strategic choices for transportation investments within financial constraints

Existing SIS Structure





- SIS Airports: 20
- SIS Spaceports: 2\*
- SIS Seaports: 12\*
- SIS Intermodal Logistic Center: 1\*
- SIS Freight Terminals: 8\*
- SIS Passenger Terminals: 20\*
- SIS Urban Fixed Guideway Stations: 36\*
- SIS Highway Miles: 4881\*
- SIS Railroad Miles: 2325\*
- SIS Waterway Miles: 1986\*

*\*Planned Add facilities included.*

**Airports & Spaceports**

- SIS Commercial Service Airport
- Emerging Commercial Service SIS Airport
- SIS General Aviation Reliever Airport
- SIS Spaceport

**Seaports**

- SIS Seaport
- Emerging SIS Seaport

**Freight Rail Terminals**

- SIS Freight Rail Terminal
- Emerging SIS Freight Rail Terminal

**Intermodal Logistic Center**

- SIS Intermodal Logistic Center

**Passenger Terminals**

- SIS Passenger Terminal
- Emerging SIS Passenger Terminal

**Urban Fixed Guideway Transit**

- SIS Urban Fixed Guideway Station

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**Highway**

- SIS Highway Corridor
- Emerging SIS Highway Corridor
- SIS Highway Connector
- Military Access Facility

**Rail**

- SIS Railway Corridor
- Emerging SIS Railway Corridor
- SIS Railway Connector

**Waterways**

- SIS Waterway
- Emerging SIS Waterway
- SIS Waterway Connector

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**Facilities: Planned Add & Drop**

- Planned Add
- Planned Drop

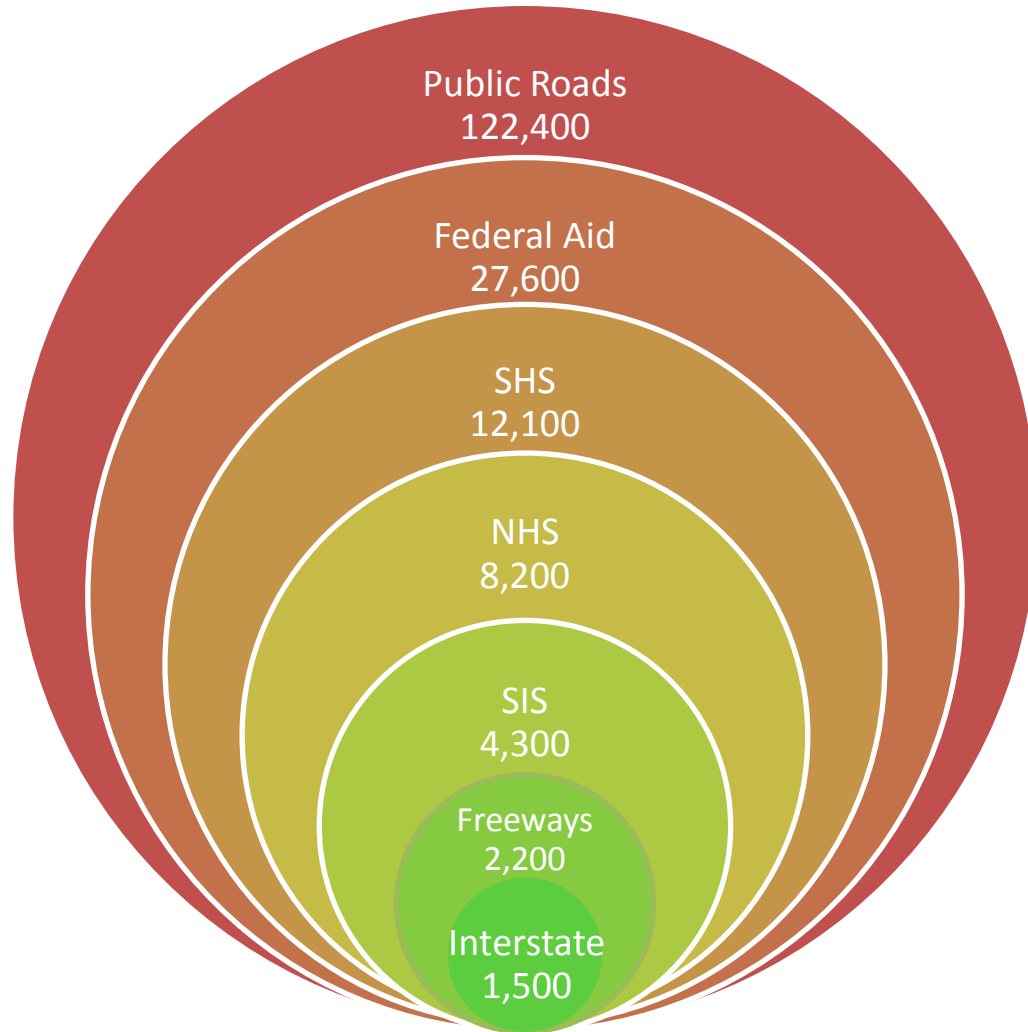


- **54 percent of all traffic and 70 percent of all truck traffic** on the State Highway System although the highway portion of the SIS represents only **3 percent of the total road mileage in the state**;
- More than 99 percent of all airport passengers enplanements in Florida, and 99 percent of originating and terminating air cargo tonnage;
- 99 percent of all waterborne freight tonnage and virtually all home-port cruise passengers;
- 89 percent of interregional rail and bus passengers;
- Nearly all freight moving via rail; and,
- All waterborne freight on coastal and intracoastal shipping routes and 66% of waterborne freight on inland interregional waterways.





# Florida Roadway Mileages (Rounded)





- At least 50% of funding (policy set at 75%);
  - 80% of Lane Miles Good or better (at 93%)
  - 90% of Bridges Good or better (at 99%)
- 
- Increasing Transportation Budgets
    - \$2 Billion Federal
    - \$12 Billion from all sources
    - \$82 Billion Annual State Budget





# 2016 Performance Summit



Opening  
(May 10)

**Brian Blanchard**

Assistant Secretary FDOT



**Jim Wood**

State Transportation Planning Administrator

Mobility  
(May 10)

**Beth Alden**

Hillsborough MPO



**Brad Thoburn**

Jacksonville Transportation Authority



**Michael Stewart**

Jacksonville Aviation Authority



Economy  
(May 11)

**Mark Bontrager**

Space Florida



**Tisha Keller**

Florida Trucking Association



**Natacha Yacinthe**

Port Everglades



Preservation  
(May 11)

**James Cromar**

Broward MPO



**Jim Warren**

Asphalt Contractors Association



**Chris Cochran**

Pinellas Suncoast Transit Authority



Environment  
May 12)

**Chris Stahl** Department of  
Environmental Protection



**Sam Poole**

Urban Land Institute



**Julie Dudley**

FL Department of Health



Safety  
(May 12)

**James Hightower** Department of  
Highway Safety and Motor Vehicles



**Steve Myers**

Lee Tran



**Don Scott**

Lee MPO



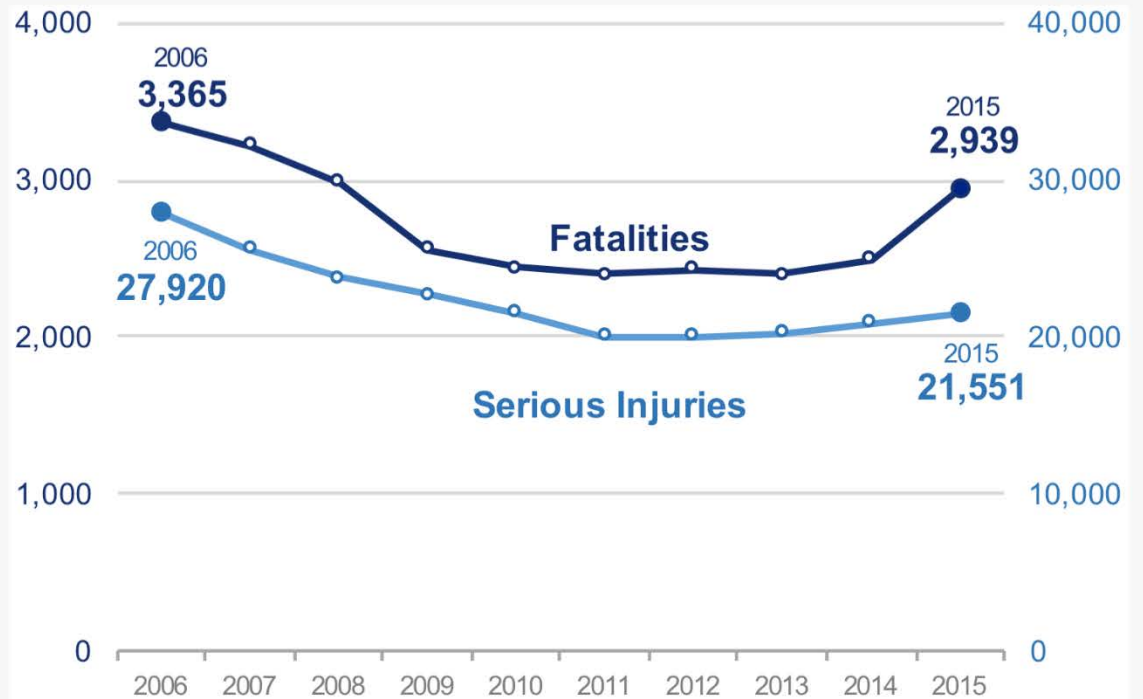
# Safety



## PERFORMANCE \ SAFETY \ Fatalities and Serious Injuries

### Fatalities and Serious Injuries continue to increase.

Between 2014 and 2015 fatalities increased 17.8% and serious injuries by 3.1%



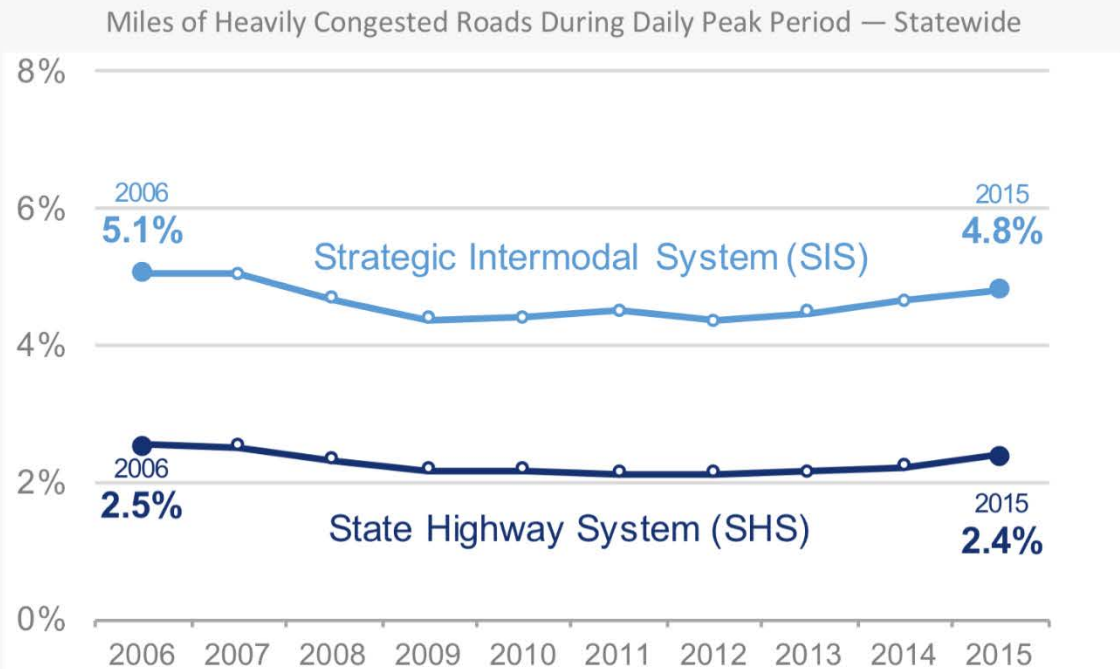
# Mobility



## PERFORMANCE \ MOBILITY \ Utilization – Congestion

**The percentage of heavily congested roads has been fairly level over the past decade.**

Recent increases speak to the importance of increasing system capacity, improving operating efficiency, and providing transportation choices.



# Florida Performance Measures Workshops



FDOT • FHWA • FTA • MPO STATEWIDE MEETING



## Collaboration Workshop MAP-21 Performance Measures

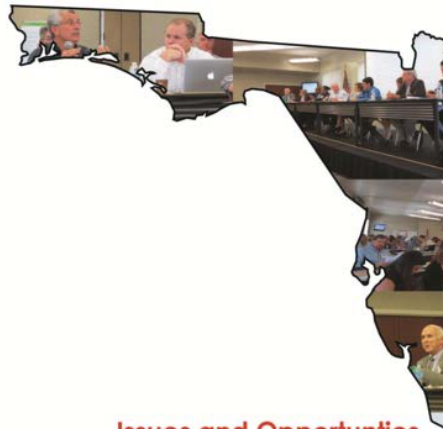
April 3, 2014



FDOT • FHWA • FTA • MPO STATEWIDE MEETING



## Collaboration Workshop Performance Measures



Issues and Opportunities  
April 15, 2015



FDOT • FHWA • FTA • MPO STATEWIDE MEETING



**FLORIDA METROPOLITAN  
PLANNING PARTNERSHIP  
STATEWIDE MEETING**

**SEPTEMBER 27 & 28, 2016**

Collaboration Workshop  
Performance Measures  
2016



# Purpose of MPO Pilot



Add data for 4 MPOs to FDOT statewide annual 'National Measures' report for Florida Congressional Delegation:

Part of FDOT's efforts to collaborate on PM with state's MPOs

Review MPO-level performance results for FHWA measures

Compare statewide trends to MPO level patterns

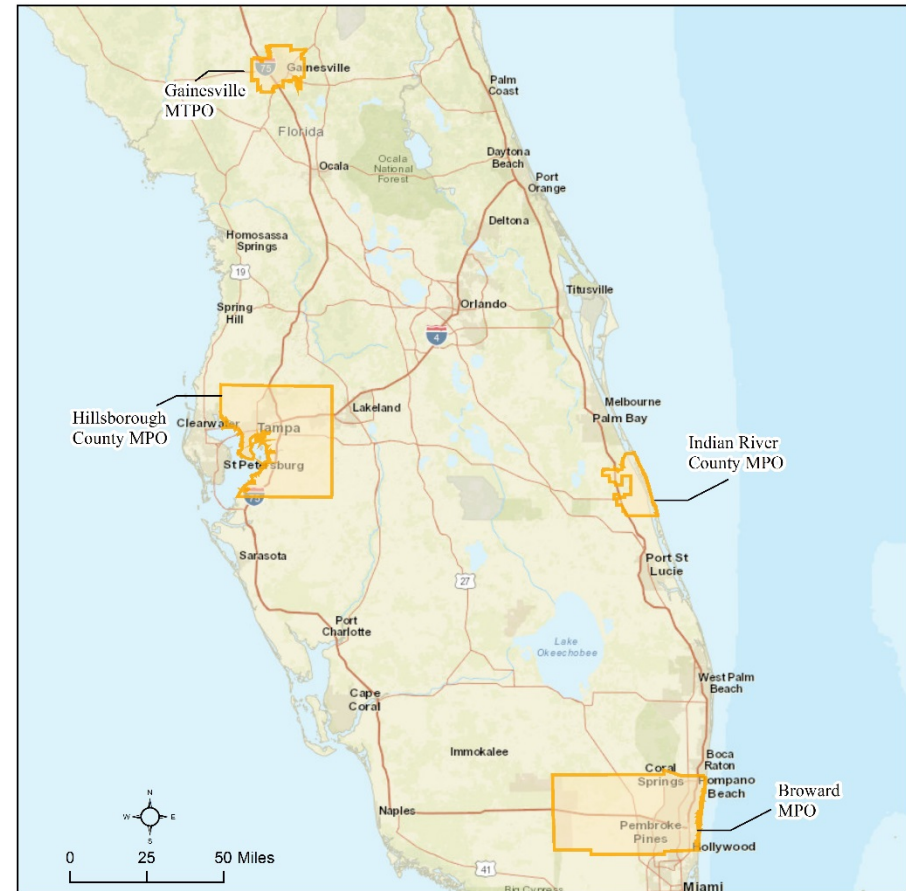
Not intended to set targets; but consider implications for target setting

Give MPOs the ability to tell the story of transportation

# MPO Pilots



- Federal funds
- Total transportation budget
- Policy of maintenance first





# STATEWIDE PERFORMANCE REPORT

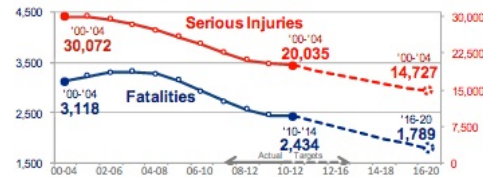
FDOTPERFORMS.ORG

## SAFETY

Transportation system safety is among Florida's highest commitment to its residents and visitors. Safety and security improvements save lives, enhance our quality of life, and support Florida's economic competitiveness.

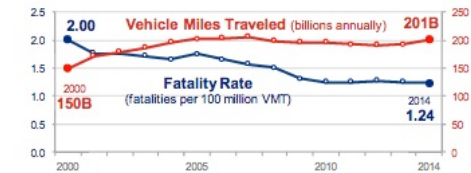
### Fatalities & Serious Injuries

Florida's total annual serious injuries and fatalities (Rolling 5-year average)  
Fewer deaths and serious injuries make travel safer in Florida. FDOT's long-term aspirational goal is zero deaths on our roadways.



### Fatality Rate

Fatality Rate vs. Vehicle Miles Traveled  
Florida's rates of serious injuries and fatalities have steadily decreased over the past decade, even as VMT has increased.



## PRESERVATION

Transportation system preservation is at the heart of FDOT's business. FDOT's maintenance program is one of the best in the country, and has met or exceeded standards for bridges, pavement and maintenance since 1994.

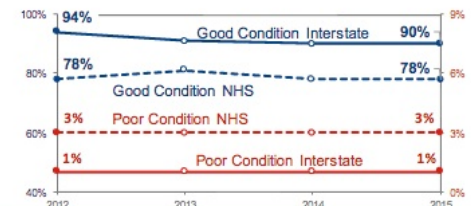
### Bridges

Condition of National Highway System (NHS) Bridges  
The vast majority of Florida bridges do not show evidence of structural deterioration nor are they weight restricted.



### Pavements

Condition of Interstate and National Highway System (NHS) Pavements  
Regular maintenance improvements keep assets operating efficiently, extending their useful life and delaying the substantial cost of reconstruction or replacement.

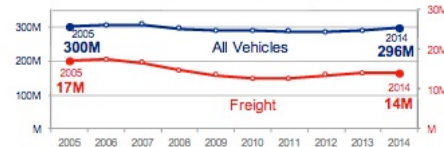


Moving people and goods is transportation's essential purpose. As travel demand changes, Florida continues to improve our multimodal transportation system. Data shows all vehicles and combination trucks (freight) for the State Highway System.

## MOBILITY

### Vehicle Miles Traveled

Daily Vehicle Miles Traveled (millions)  
Over the last decade, daily VMT has remained steady for all vehicles, but combination truck mileage has decreased.



### Acceptable Travel

Travel Meeting Acceptable Level of Service During Peak Period  
The overall trend is one of generally steady travel improvement, but a decrease occurred after 2012.



### Delay

Vehicle Hours of Delay During Peak Period  
During the most congested period, vehicle hours of delay have generally been declining over the past decade.



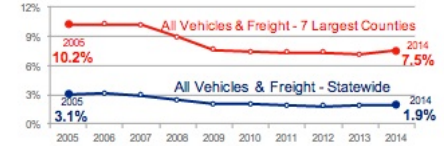
### Travel Time Reliability

Travel Time Reliability on Freeways During Peak Period  
Travel Time Reliability is slightly improving—translating to time and cost savings for shippers and carriers.



### Severely Congested

Miles Severely Congested During Peak Period  
Florida has experienced a notable reduction in the number of roads that are severely congested during the peak period.

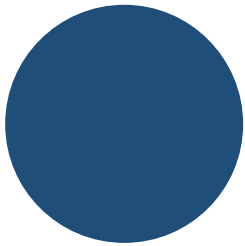


# Daily VMT in Pilot MPOs



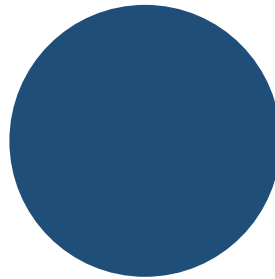
(2015 State Highway System Vehicle Miles Traveled by MPO/TPO Boundary)

## Hillsborough



21 Million VMT  
4% large trucks

## Broward



27 Million VMT  
4% large trucks

## Gainesville



2.7 Million VMT  
5% large trucks

## Indian River



1.6 Million VMT  
4% large trucks



# Pilot MPOs – NHS Bridges

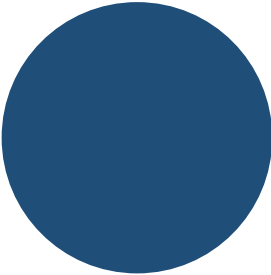
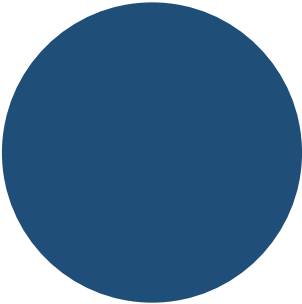


Hillsborough

Broward

Gainesville

Indian River



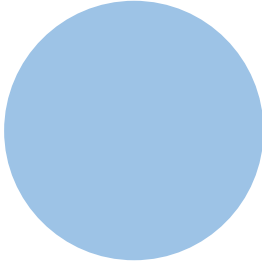
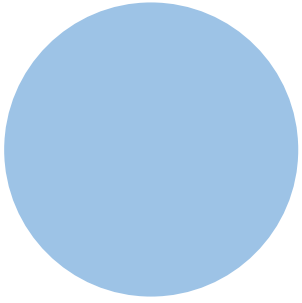
479

391

46

42

(# of NHS bridges by MPO boundary)



9.7M

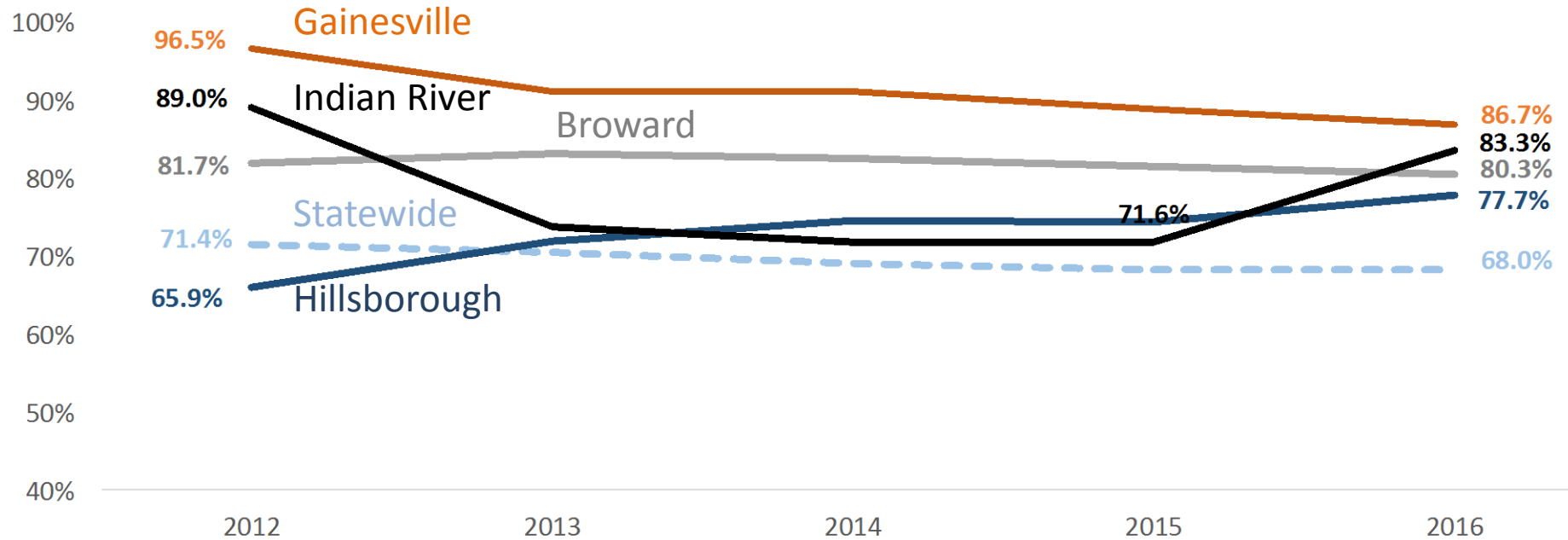
12.5M

0.5M

0.35M

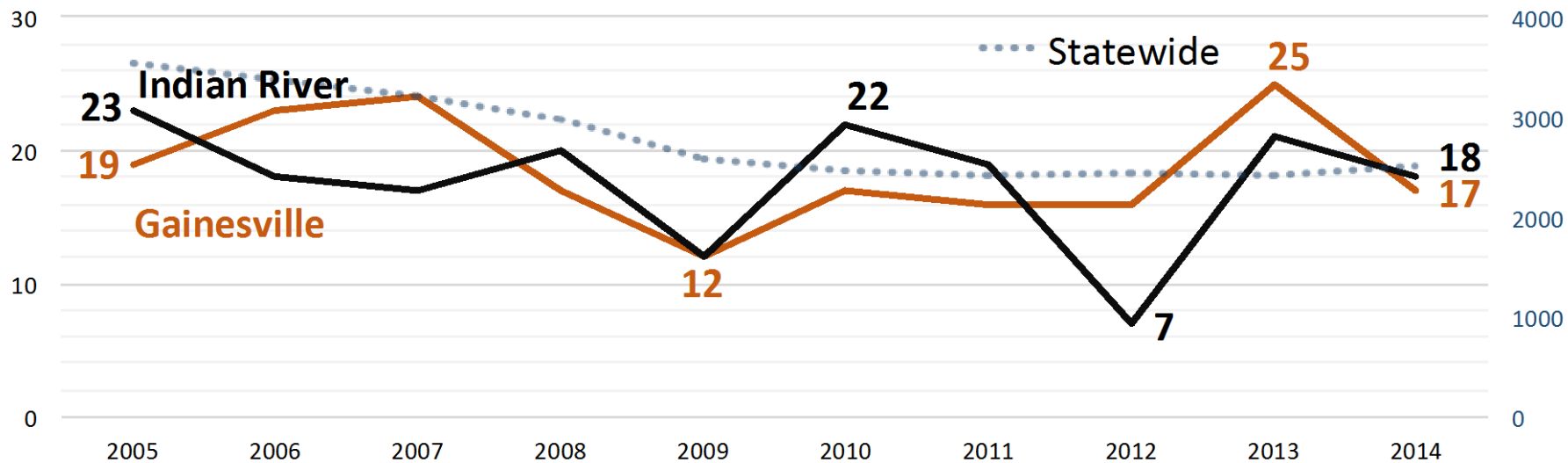
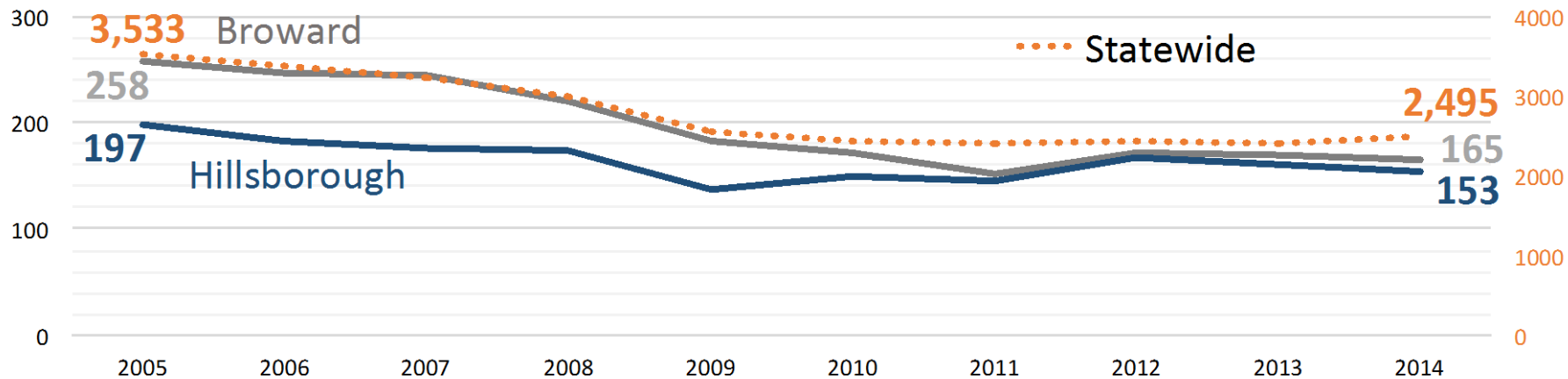
(Square footage of NHS bridge deck area by MPO boundary)

# NHS Bridge Deck Area in Good Condition



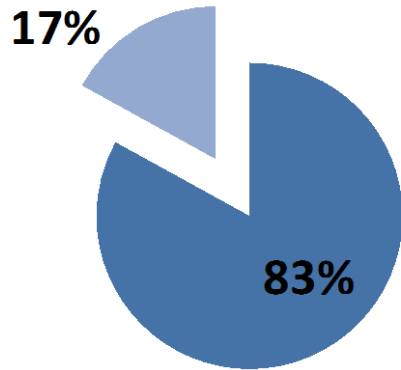
# Total Fatalities (Year-by-Year)

(All Public Roads)

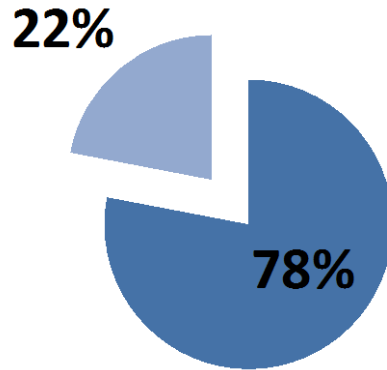


# Peak Hour Travel Reliability

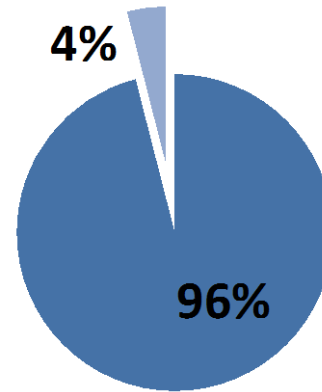
(Freeways Inside MPO Boundary)



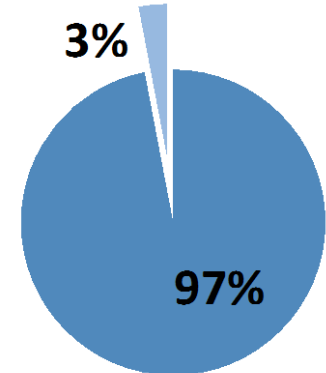
**Hillsborough**



**Broward**



**Gainesville**



**Indian River**

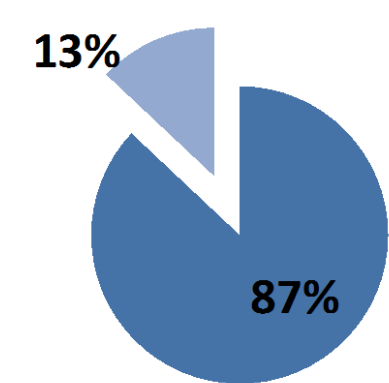
■ Unreliable travel during peak hour

For seven largest counties travel time reliability is defined as the percentage of freeway trips traveling at least 45 mph.

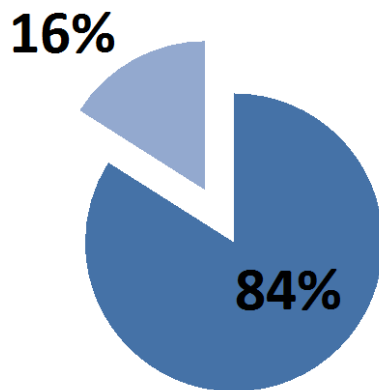
For all others travel time reliability is defined as the percentage of freeway trips travelling at greater than or equal to 5 mph below the posted speed limit.

# Peak Hour Truck Travel Reliability

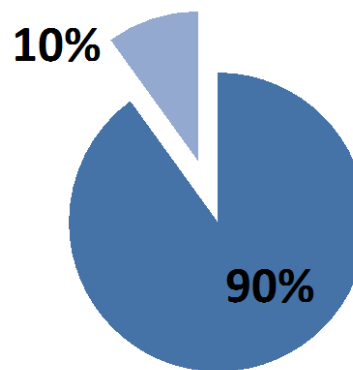
(Freeways Inside MPO Boundary)



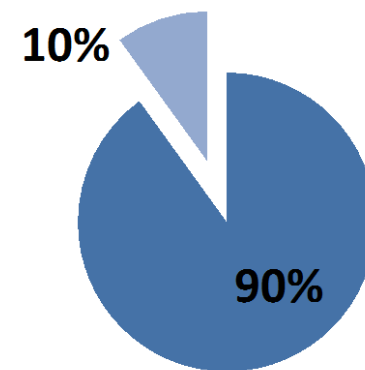
**Hillsborough**



**Broward**



**Gainesville**



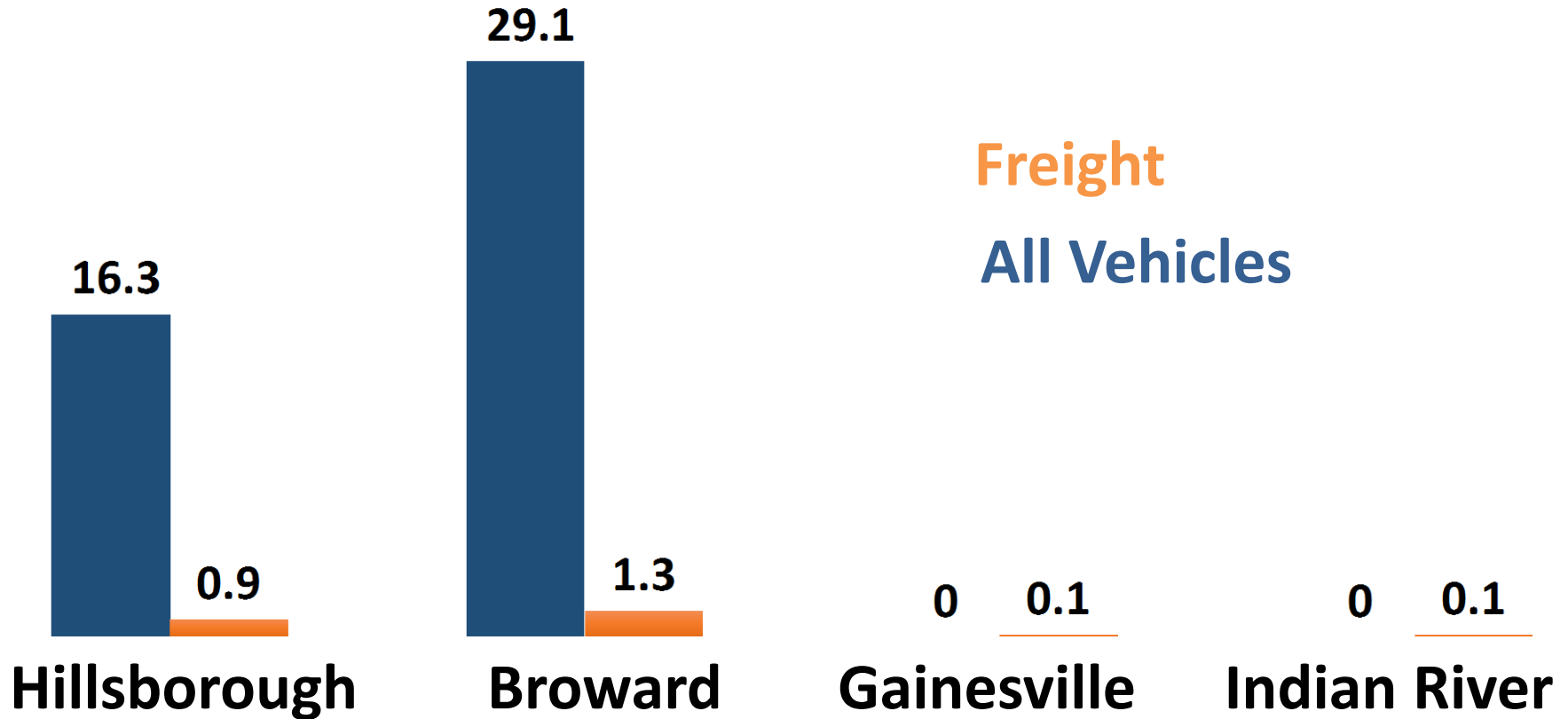
**Indian River**

■ Unreliable travel during peak hour

For seven largest counties travel time reliability is defined as the percentage of freeway trips traveling at least 45 mph. For all others travel time reliability is defined as the percentage of freeway trips travelling at greater than or equal to 5 mph below the posted speed limit.

# Other FDOT Mobility Measures

Daily Hours of Vehicle Delay ('000s) (Freeways Inside MPO Boundary)



Delay is difference between threshold speed (LOS B) and travel time at average speed



# Perceived Keys to Success in Florida

Our (FDOT/MPO) joint coordination with a common approach

We (FDOT & MPOs) will comply with ultimate federal requirements

FHWA  
Headquarters  
quote

FDOT/MPOs can  
“use their own measures in  
performance-based planning”

- Florida can use measures and calculation techniques most relevant to us
  - Travel time reliability
  - Congestion
  - Multimodal
  - Other



Target establishment  
(conservative approach)



FDOT/ MPOs submit  
consistently and together

FDOT supply every MPO

- Federally required measures
- MPOAC agreed upon additional measures

# Statewide Mobility Performance Measures Team Purpose

To provide guidance and support to FDOT and the state's MPOs on **multimodal** mobility performance measures including reporting for internal and MAP-21 purposes

Consensus in approach and measures







FDOT provides all  
MAP-21 measures

For the **state** as a  
whole & each **MPO**

Areawide groupings

- Urbanized boundaries
- Planning boundaries
- County boundaries
- Regional boundaries

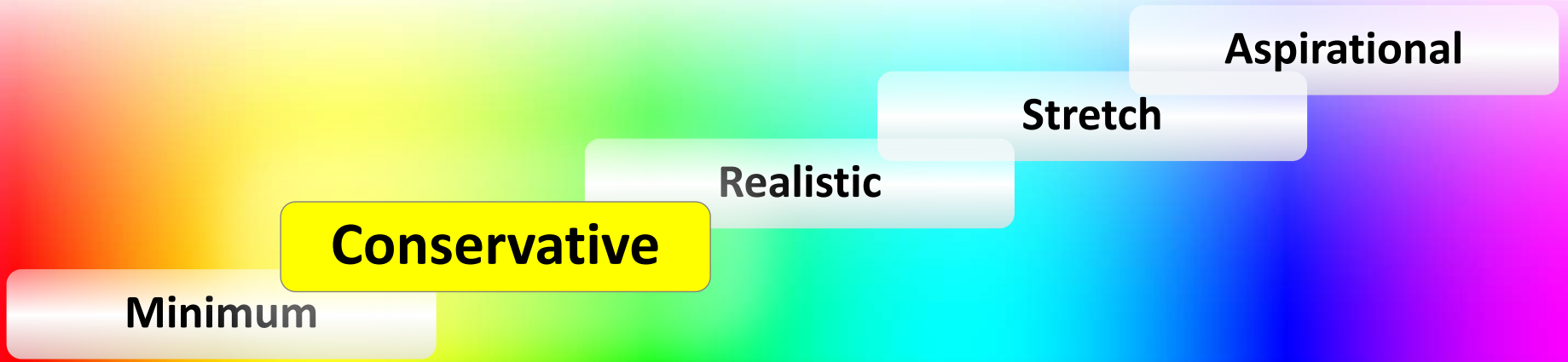
## FDOT's Intent





# Preliminary Recommendation **for Map-21** Purposes

(federal reporting requirements)



Allows FDOT and MPOs most **flexibility** to use our current/evolving (☺)

“Keep the Feds out of our business”; “set our internal targets to strive to do better”

Use our own existing performance based planning processes

Highway and multimodal mobility performance measures

Allows more time to get our “feet wet”



# Be careful of MAP21 System Performance and Freight Measures



MAP-21



Multimodal

Seattle



# Mobility Performance Measures MPOs Would Like FDOT to Supply



# Networks

- National Highway System
- Interstate
- SIS (Strategic Intermodal System)
- State Highway System
- Freeways
- Non-Freeways (SHS)

# Areas

Broward (Urbanized Area)

Networks/Measures	A: Daily vehicle miles traveled (Mill)	B: Daily truck miles traveled	C: Travel time reliability in the	D: Travel time	E: Daily vehicle hours of delay (Thousands)	F: Percent miles heavily congested	G: Percent sidewalk coverage	H: Percent bicycle lane coverage
A: National Highway System					66.9	13%		
B: Interstate				1.94	23.6	42%		
C: Strategic Intermodal System <sup>1</sup>	16.2	1.6	69%	1.83	31.5	25%		
D: State Highway System	26.3	2.0			73.5	14%		
E: Freeways	15.5	1.5	77%	1.76	26.8	26%		
F: Non-freeways (SHS)	10.8	0.5			46.7	9%	89.3%	42.7%

Urbanized Area

Broward (MPO/TPO Boundary)

Networks/Measures	A: Daily vehicle miles traveled (Mill)	B: Daily truck miles traveled	C: Travel time reliability in the	D: Travel time	E: Daily vehicle hours of delay (Thousands)	F: Percent miles heavily congested	G: Percent sidewalk coverage	H: Percent bicycle lane coverage	I: Average job accessibility within 30 minute car trip (Millions)	J: Average job accessibility within 30 minute transit trip (Thousands)
A: National Highway System					67.4	12%				
B: Interstate				1.85	24.0	29%				
C: Strategic Intermodal System <sup>1</sup>	17.0	1.7	73%	1.65	32.0	19%				
D: State Highway System	27.1	2.1			74.0	12%			1.1	8.9
E: Freeways	16.2	1.6	78%	1.72	27.2	21%				
F: Non-freeways (SHS) <sup>2</sup>	11.0	0.6			46.8	9%	89.3%	34.6%		

MPO/TPO Boundaries

Broward (County Boundary)

Networks/Measures	A: Daily vehicle mile	B: Daily truck	C: Travel time	D: Travel time	E: Daily vehicle hours of delay (Thousands)	F: Percent miles heavily congested	G: Percent sidewalk coverage	H: Percent bicycle lane coverage	I: Average job accessibility within 30 minute car trip (Millions)	J: Average job accessibility within 30 minute transit trip (Thousands)
A: National Highway System					67.4	12%				
B: Interstate				1.65	24.0	29%				
C: Strategic Intermodal System <sup>1</sup>	17.0	1.7	73%	1.65	32.0	19%				
D: State Highway System	27.1	2.1			74.0	12%			1.1	8.9
E: Freeways	16.2	1.6	78%	1.71	27.2	21%				
F: Non-freeways (SHS) <sup>2</sup>	11.0	0.6			46.8	9%	89.3%	34.6%		

County Boundaries



# Primary and Secondary Measures

Daily VMT	Daily Truck miles traveled	Travel Time Reliability	Travel Time Variability	Daily vehicle hours of delay	Percent miles heavily congested	Percent sidewalk coverage	Percent bicycle lane coverage	Average job accessibility (Auto)	Average job accessibility (Transit)
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## Broward (MPO/TPO Boundary)

Networks/Measures	A: Daily vehicle miles traveled (Millions)	B: Daily truck miles traveled (Millions)	C: Travel time reliability in the peak hour	D: Travel time variability	E: Daily vehicle hours of delay (Thousands)	F: Percent miles heavily congested	G: Percent sidewalk coverage	H: Percent bicycle lane coverage	I: Average job accessibility within 30 minute car trip (Millions)	J: Average job accessibility within 30 minute transit trip (Thousands)
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F: Non-freeways (SHS) <sup>2</sup>	11.0	0.6			46.8	9%	89.3% 34.6%			

In 2018:

Daily VMT	Daily Truck miles traveled	Travel Time Reliability	Travel Time Variability	Daily vehicle hours of delay	Percent miles heavily congested	Person miles traveled	Truck Travel Time Reliability	Average Travel Speed	Percent of travel meeting LOS criteria
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# Sample Handout

Infographics

## Broward Metropolitan Planning Organization

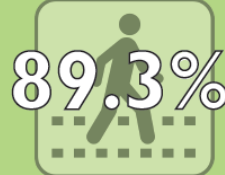
Average Job Accessibility within 30 Minute Car Trip



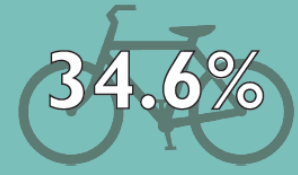
Average Job Accessibility within 30 Minute Transit Trip



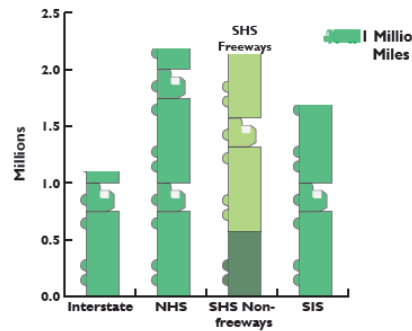
Percent Sidewalk Coverage



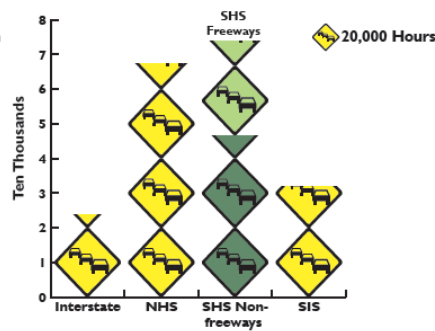
Percent Bicycle Lane Coverage



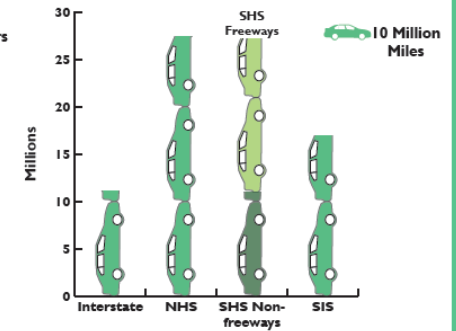
Daily Truck Miles Traveled



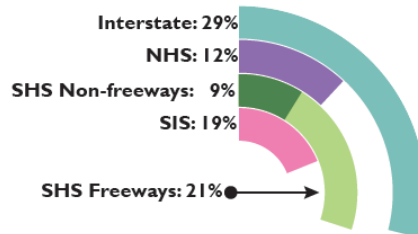
Daily Vehicle Hours of Delay



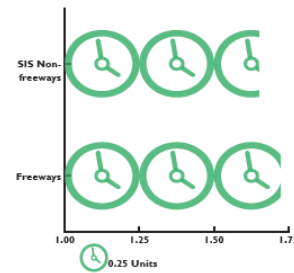
Daily Vehicle Miles Traveled



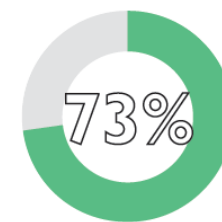
Percent Miles Heavily Congested



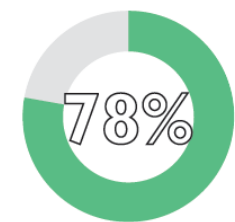
Travel Time Variability



Travel Time Reliability: SIS Non-freeways



Travel Time Reliability: Freeways



# Perceived Keys to Success in Florida

Our (FDOT/MPO) joint coordination with a common approach

We (FDOT & MPOs) will comply with ultimate federal requirements

FHWA  
Headquarters  
quote

FDOT/MPOs can  
“use their own measures in  
performance-based planning”

- Florida can use measures and calculation techniques most relevant to us
  - Travel time reliability
  - Congestion
  - Multimodal
  - Other



Target establishment  
(conservative approach)



FDOT supply every MPO

- Federally required measures
- MPOAC agreed upon additional measures

